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#### DEPARTMENT OF COMMERCE

**International Trade Administration** 

[A-533-848]

Commodity Matchbooks from India: Final Results of the Expedited Second Sunset Review of the Antidumping Duty Order

AGENCY: Enforcement and Compliance, International Trade Administration, Department of

Commerce.

SUMMARY: As a result of this expedited sunset review, the Department of Commerce (Commerce) finds that revocation of the antidumping duty (AD) order on commodity matchbooks from India would be likely to lead to the continuation or recurrence of dumping at the levels indicated in the "Final Results of Review" section of this notice.

DATES: Applicable [Insert date of publication in the *Federal Register*].

FOR FURTHER INFORMATION: Ian Hamilton, AD/CVD Operations, Office II, Enforcement and Compliance, International Trade Administration, U.S. Department of Commerce, 1401 Constitution Avenue, NW, Washington, DC 20230; telephone: (202) 482-4798.

#### SUPPLEMENTARY INFORMATION:

Background

On March 2, 2020, Commerce published the notice of initiation of the second sunset review of the *Order* on commodity matchbooks from India<sup>1</sup> pursuant to section 751(c) of the Act.<sup>2</sup> On March 16, 2020, Commerce received a notice of intent to participate from D.D. Bean

<sup>&</sup>lt;sup>1</sup> See Commodity Matchbooks from India: Antidumping Duty Order, 74 FR 65737 (December 11, 2009) (Order).

<sup>&</sup>lt;sup>2</sup> See Initiation of Five-Year (Sunset) Reviews, 85 FR 12253 (March 2, 2020).

and Sons Co (D.D. Bean), within the 15-day deadline specified in 19 CFR 351.218(d)(1)(i).<sup>3</sup> D.D. Bean claimed interested party status under section 771(9)(C) of the Act as a manufacturer, producer, or wholesaler of a domestic like in the United States.

D.D. Bean subsequently issued its adequate substantive response to the notice of initiation in accordance with 19 CFR 351.218(d)(3)(i).<sup>4</sup> We received no substantive responses from respondent interested parties with respect to the order covered by this sunset review.

On April 22, 2020, Commerce notified the U.S. International Trade Commission that it did not receive an adequate substantive response from respondent interested parties.<sup>5</sup> As a result, pursuant to 751(c)(3)(B) of the Act and 19 CFR 351.218(e)(1)(ii)(C)(2), Commerce conducted an expedited (120-day) sunset review of the antidumping duty order on commodity matchbooks from India.

### Scope of the Order

The scope of the order covers commodity matchbooks, also known as commodity book matches, paper matches or booklet matches.<sup>6</sup> Commodity matchbooks typically, but do not necessarily, consist of twenty match stems which are usually made from paperboard or similar material tipped with a match head composed of any chemical formula. The match stems may be stitched, stapled or otherwise fastened into a matchbook cover of any material, on which a striking strip composed of any chemical formula has been applied to assist in the ignition process.

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<sup>&</sup>lt;sup>3</sup> See D.D. Bean's Letter, "Five Year ("Sunset") Review of the Antidumping Duty Order on Commodity Matchbooks from India - Notice of Intent to Participate," dated March 16, 2020. D.D. Bean are producers of a domestic like product, commodity matchbooks, in the United States.

<sup>&</sup>lt;sup>4</sup> See D.D. Bean's Letter, "Commodity Matchbooks from India: Substantive Response to Notice of Initiation," dated April 1, 2020.

<sup>&</sup>lt;sup>5</sup> See Commerce's Letter, "Sunset Reviews Initiated on March 2, 2020," dated April 22, 2020.

<sup>&</sup>lt;sup>6</sup> Such commodity matchbooks are also referred to as "for resale" because they always enter into retail channels, meaning businesses that sell a general variety of tangible merchandise, *e.g.*, convenience stores, supermarkets, dollar stores, drug stores and mass merchandisers.

Commodity matchbooks included in the scope of this order may or may not contain printing. For example, they may have no printing other than the identification of the manufacturer or importer. Commodity matchbooks may also be printed with a generic message such as "Thank You" or a generic image such as the American Flag, with store brands (*e.g.*, Kroger, 7-Eleven, Shurfine or Giant); product brands for national or regional advertisers such as cigarettes or alcoholic beverages; or with corporate brands for national or regional distributors (*e.g.*, Penley Corp. or Diamond Brands). They all enter retail distribution channels. Regardless of the materials used for the stems of the matches and regardless of the way the match stems are fastened to the matchbook cover, all commodity matchbooks are included in the scope of these orders. All matchbooks, including commodity matchbooks, typically comply with the United States Consumer Product Safety Commission (CPSC) Safety Standard for Matchbooks, codified at 16 CFR 1202.1 through 1202.7.

The scope of this order excludes promotional matchbooks, often referred to as "not for resale," or "specialty advertising" matchbooks, as they do not enter into retail channels and are sold to businesses that provide hospitality, dining, drinking or entertainment services to their customers, and are given away by these businesses as promotional items. Such promotional matchbooks are distinguished by the physical characteristic of having the name and/or logo of a bar, restaurant, resort, hotel, club, café/coffee shop, grill, pub, eatery, lounge, casino, barbecue or individual establishment printed prominently on the matchbook cover. Promotional matchbook cover printing also typically includes the address and the phone number of the business or establishment being promoted.<sup>7</sup> Also excluded are all other matches that are not fastened into a

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<sup>&</sup>lt;sup>7</sup> The gross distinctions between commodity matchbooks and promotional matchbooks may be summarized as follows: (1) if it has no printing, or is printed with a generic message such as "Thank You" or a generic image such as the American Flag, or printed with national or regional store brands or corporate brands, it is commodity; (2) if it

matchbook cover such as wooden matches, stick matches, box matches, kitchen matches, pocket matches, penny matches, household matches, strike-anywhere matches (aka "SAW" matches), strike-on-box matches (aka "SOB" matches), fireplace matches, barbeque/grill matches, fire starters, and wax matches.

The merchandise subject to this order is properly classified under subheading 3605.00.0060 of the Harmonized Tariff Schedule of the United States (HTSUS). Subject merchandise may also enter under subheading 3605.00.0030 of the HTSUS. Although the HTSUS subheadings are provided for convenience and customs purposes, the written description of the scope of this order is dispositive.

### Analysis of Comments Received

All issues raised in this sunset review are addressed in the Issues and Decision Memorandum,<sup>8</sup> which is hereby adopted by this notice. The issues discussed in the Issues and Decision Memorandum are the likelihood of continuation or recurrence of dumping and the magnitude of the dumping margin likely to prevail if the order was revoked. The Issues and Decision Memorandum is a public document and is on file electronically via Enforcement and Compliance's Antidumping and Countervailing Duty Centralized Electronic Service System (ACCESS). ACCESS is available to registered users at http://acess.trade.gov. A list of topics discussed in the Issues and Decision Memorandum is included as an Appendix to this notice. In addition, a complete version of the Issues and Decision Memorandum can be accessed directly on the Internet at http://enforcement.trade.gov/frn. The signed Issues and Decision

has printing, and the printing includes the name of a bar, restaurant, resort, hotel, club, café/coffee shop, grill, pub, eatery, lounge, casino, barbecue, or individual establishment prominently displayed on the matchbook cover, it is promotional.

See Memorandum, "Issues and Decision Memorandum for the Expedited Second Sunset Review of the Antidumping Duty Order on Commodity Matchbooks from India," dated concurrently with this notice (Issues and Decision Memorandum).

Memorandum and the electronic version of the Issues and Decision Memorandum are identical

in content.

Final Results of Review

Pursuant to sections 751(c)(1) and 752(c)(1) and (3) of the Act, Commerce determines

that revocation of the antidumping duty order on commodity matchbooks from India would be

likely to lead to the continuation or recurrence of dumping at weighted-average dumping

margins up to 66.07 percent.

Administrative Protective Order (APO)

This notice also serves as the only reminder to parties subject to an APO of their

responsibility concerning the return or destruction of proprietary information disclosed under

APO in accordance with 19 CFR 351.305. Timely notification of the return or destruction of

APO materials or conversion to judicial protective orders is hereby requested. Failure to comply

with the regulations and terms of an APO is a violation which is subject to sanction.

Notification to Interested Parties

We are issuing and publishing the final results and this notice in accordance with sections

751(c), 752(c), and 777(i)(1) of the Act and 19 CFR 351.218(f)(3).

Dated: June 4, 2020.

Jeffrey I. Kessler,

Assistant Secretary for Enforcement and Compliance.

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# **Appendix**

## List of Topics Discussed in the Issues and Decision Memorandum

- I. Summary
- II. Background
- III. Scope of the Orders
- IV. History of the Orders
- V. Legal Framework
- VI. Discussion of the Issues
  - 1. Likelihood of Continuation or Recurrence of Dumping
  - 2. Magnitude of the Dumping Margins Likely to Prevail
- VII. Final Results of Sunset Review
- VIII. Recommendation

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